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At the end of September 1951 the People's Air Defense Headquarters was established in Shanghai with P'AN Han-nien (潘漢年), vice mayor of Shanghai, as commander. TS'AO Man-chih (曹漫之) and HSIUNG Chung-chieh (熊中輝) were deputy commanders. They had a sound and close-knit organization and constantly held air raid practice.

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